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**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA**

RICHARD WEDDLE,

Plaintiff,

v.

ISIDRO BACA, et al.,

Defendants.

3:16-cv-00634-MMD-CBC

**REPORT AND RECOMMENDATION
OF U.S. MAGISTRATE JUDGE**

This Report and Recommendation is made to the Honorable Miranda M. Du, United States District Judge. The action was referred to the undersigned Magistrate Judge pursuant to 28 U.S.C. § 636(b)(1)(B) and LR IB 1-4.

This case involves a civil rights action filed by Plaintiff Richard Weddle ("Weddle") against Defendants Isidro Baca, David Carpenter, Jason O'Dea, Pamela Feil, Robert LeGrand, Bobby Preston, and Brian Williams (collectively referred to as "Defendants"). Currently pending before the Court is a partial motion for summary judgment filed by Defendants which asserts Counts II through VII in the amendment complaint should be dismissed. (ECF No. 24.) Weddle opposed (ECF No. 44), and Defendants replied. (ECF No. 45). Having thoroughly reviewed the record and papers, the Court recommends Defendants' motion partial motion for summary judgment be granted in part, and denied in part.

I. FACTUAL BACKGROUND AND PROCEDURAL HISTORY

A. Procedural History

Weddle is an inmate in the custody of the Nevada Department of Corrections ("NDOC"), and is currently housed at High Desert State Prison ("HDSP") in Indian Springs, Nevada. (ECF No. 10.) However, the events giving rise to this case took place at Lovelock Correctional Center ("LCC"). (*Id.*) On November 4, 2016, Weddle submitted

1 his initial complaint and motions. (ECF No. 1-1.) The initial complaint was never
2 screened. However, on August 28, 2017 Weddle submitted an amended civil rights
3 complaint pursuant to 42 U.S.C. §1983, together with an application to proceed in forma
4 pauperis. (ECF No. 10.) In the complaint, Weddle asserted eight claims for relief against
5 Defendants. (*Id.* at 4-32.) Weddle sought injunctive and monetary relief. (*Id.* at 33.)

6 Pursuant to 28 U.S.C. § 1915A(a), the Court screened Weddle's complaint on
7 September 26, 2017. (ECF No. 11.) The Court determined that several of Weddle's
8 claims could proceed. The partial motion for summary judgment currently before the
9 Court seeks dismissal of some, but not all, of those claims. (ECF No. 24.)

10 B. Factual Background

11 Each of Weddle's claims arise out the issuance of a disciplinary charge against
12 him in September 2014 by the LCC law librarian, and the events that followed. (ECF No.
13 10). Generally, Weddle alleges his civil rights were violated because the disciplinary
14 charge was false and fabricated, various LCC staff (who are named defendants) knew
15 the charge was false. In spite of this, the disciplinary charge was allowed proceed and
16 various LCC staff failed to take actions that would have resulted in the charge being
17 dismissed. (*See id.*)

18 The alleged events giving rise to his claims are as follows. Weddle claims that on
19 September 5, 2014, he was in the law library at LCC and he initiated a grievance
20 pursuant to the prison policies. (*Id.* at 7.) Defendant Feil, the law librarian at LCC,
21 retaliated against him for initiating this grievance by filing a false disciplinary charge
22 against him for a Major Violation 25 ("MJ 25"), for threatening staff. (*Id.* at 7-8, 10.) After
23 the disciplinary charge was issued, Weddle was ultimately taken to administrative
24 segregation by Defendant O'Dea, who is a corrections officer at LCC. (*Id.* at 9). Although
25 O'Dea allegedly knew the disciplinary charge was false and fabricated, he still placed
26 him in administrative segregation. (*Id.*)

27 A preliminary disciplinary hearing was held on the MJ 25 violation on September
28 10, 2014. (*Id.* at 13.) This hearing was conducted by Defendant Preston, the Preliminary

1 Disciplinary Hearing officer, who failed to review videotape from the alleged incident and
2 refused to allow Weddle to call any witnesses. If the videotape or witnesses had been
3 presented, it would have verified that he did not threaten Feil and thus the disciplinary
4 charge was false. (*Id.*) However, his case proceeded to a disciplinary hearing.

5 The disciplinary hearing was held on October 5 and 6, 2014, This hearing was
6 conducted by the Disciplinary Hearing Officer, Defendant Carpenter, who also failed to
7 review the videotape or allow witnesses to be presented. (*Id.* at 14-15.) Ultimately,
8 Carpenter found Weddle guilty of a reduced charge – a General Violation 9 (“GV 9”), for
9 use of abusive language. (*Id.* at 17-18.) Based on this finding, Defendant Carpenter
10 sanctioned Weddle to fifteen days in disciplinary segregation.

11 Following these proceedings, Weddle filed an administrative appeal to the warden
12 at LCC. (*Id.* at 24.) In the appeal, Weddle argued Defendant Carpenter failed to follow
13 the proper prison policies in conducting the hearing by failing to review the videotape or
14 allow him to present witnesses. (*Id.* at 28.) After reviewing the appeal, Defendant
15 LeGrand upheld the Defendant Carpenter’s decision and the sanction against Weddle.

16 Weddle then sought a second level appeal of Defendant LeGrand’s decision to
17 LCC Warden, Defendant Baca, who agreed with LeGrand. (*Id.* at 28-29.) Ultimately,
18 Weddle sought to have this disciplinary conviction expunged from his record by
19 Defendant Williams, the Warden at HDSP, who refused to do so. (*Id.* at 31, 33).

20 Based on these facts, Weddle alleges violations of his Fourteenth Amendment
21 right to due Process rights against Defendants Preston and Carpenter in Counts II and
22 III. In Counts IV and V, Weddle alleges that LeGrand and Baca, respectively, are liable
23 under theories of supervisory liability for the Due Process violations asserted against
24 their employees. In Count VI, Weddle alleges a state law negligence claim against Feil,
25 Carpenter and O’Dea. Finally, in Count VII, Weddle alleges that Williams, a warden at
26 HSDP, in his official capacity only, failed to expunge Weddle’s record of the disciplinary
27 conviction in violation of his due process rights. Weddle seeks injunctive and monetary
28 relief against Williams as a result.

1 C. Defendants' Motion for Summary Judgment

2 On April 24, 2018, Defendants filed a partial motion for summary judgment
 3 seeking dismissal of Counts II through VII. (ECF No. 24.) Specifically, Defendants
 4 argue: (1) Counts II and III should be dismissed because Weddle did not have a
 5 protected liberty interest since he did not receive any punishment at the preliminary
 6 disciplinary hearing, and at the disciplinary hearing he was given a sanction of fifteen
 7 (15) days in disciplinary segregation, his sentence was not increased, and he did not
 8 lose any good-time credits which does not amount to an atypical hardship; (2) Counts IV
 9 and V should be dismissed because there is no supervisory liability since there was no
 10 underlying due process violation at either the preliminary disciplinary hearing or the
 11 disciplinary hearing, and, in the alternative, even if there was a due process violation
 12 because LeGrand and Baca were not deliberately indifferent; (3) Count VI should be
 13 dismissed because it is barred by sovereign immunity since Weddle failed to properly
 14 name the State of Nevada on relation of the NDOC, as required by Nevada Revised
 15 Statutes (NRS) 41.031 and 41.0337; and, (4) Count VII should be dismissed as to
 16 Weddle's request for money damages because it is barred by sovereign immunity since
 17 Williams is being sued only in his official capacity. (ECF No. 24 at 1-27.) In the
 18 alternative, Defendants argue that Feil, Carpenter, LeGrand, Preston, O'Dea and Baca
 19 are entitled to qualified immunity. (*Id.*)

20 Weddle opposed the motion (ECF No. 44), and Defendants replied. (ECF No. 45).
 21 The recommended disposition follows.

22 **II. LEGAL STANDARD**

23 Summary judgment allows the court to avoid unnecessary trials. *Nw. Motorcycle*
 24 *Ass'n v. U.S. Dep't of Agric.*, 18 F.3d 1468, 1471 (9th Cir. 1994). The court properly
 25 grants summary judgment when the record demonstrates that "there is no genuine
 26 issue as to any material fact and the movant is entitled to judgment as a matter of law."
 27 *Celotex Corp. v. Catrett*, 477 U.S. 317, 330 (1986). "[T]he substantive law will identify
 28 which facts are material. Only disputes over facts that might affect the outcome of the

1 suit under the governing law will properly preclude the entry of summary judgment.
2 Factual disputes that are irrelevant or unnecessary will not be counted.” *Anderson v.*
3 *Liberty Lobby*, 477 U.S. 242, 248 (1986). A dispute is “genuine” only where a
4 reasonable jury could find for the nonmoving party. *Id.* Conclusory statements,
5 speculative opinions, pleading allegations, or other assertions uncorroborated by facts
6 are insufficient to establish a genuine dispute. *Soremekun v. Thrifty Payless, Inc.*, 509
7 F.3d 978, 984 (9th Cir. 2007); *Nelson v. Pima Cmty. Coll.*, 83 F.3d 1075, 1081–82 (9th
8 Cir. 1996). At this stage, the court’s role is to verify that reasonable minds could differ
9 when interpreting the record; the court does not weigh the evidence or determine its
10 truth. *Schmidt v. Contra Costa Cnty.*, 693 F.3d 1122, 1132 (9th Cir. 2012); *Nw.*
11 *Motorcycle Ass’n*, 18 F.3d at 1472.

12 Summary judgment proceeds in burden-shifting steps. A moving party who does
13 not bear the burden of proof at trial “must either produce evidence negating an essential
14 element of the nonmoving party’s claim or defense or show that the nonmoving party
15 does not have enough evidence of an essential element” to support its case. *Nissan*
16 *Fire & Marine Ins. Co. v. Fritz Cos.*, 210 F.3d 1099, 1102 (9th Cir. 2000). Ultimately,
17 the moving party must demonstrate, on the basis of authenticated evidence, that the
18 record forecloses the possibility of a reasonable jury finding in favor of the nonmoving
19 party as to disputed material facts. *Celotex*, 477 U.S. at 323; *Orr v. Bank of Am., NT &*
20 *SA*, 285 F.3d 764, 773 (9th Cir. 2002). The court views all evidence and any inferences
21 arising therefrom in the light most favorable to the nonmoving party. *Colwell v.*
22 *Bannister*, 763 F.3d 1060, 1065 (9th Cir. 2014).

23 Where the moving party meets its burden, the burden shifts to the nonmoving
24 party to “designate specific facts demonstrating the existence of genuine issues for
25 trial.” *In re Oracle Corp. Sec. Litig.*, 627 F.3d 376, 387 (9th Cir. 2010) (citation omitted).
26 “This burden is not a light one,” and requires the nonmoving party to “show more than
27 the mere existence of a scintilla of evidence. . . . In fact, the non-moving party must
28 come forth with evidence from which a jury could reasonably render a verdict in the

1 non-moving party's favor." *Id.* (citations omitted). The nonmoving party may defeat the
 2 summary judgment motion only by setting forth specific facts that illustrate a genuine
 3 dispute requiring a factfinder's resolution. *Liberty Lobby*, 477 U.S. at 248; *Celotex*, 477
 4 U.S. at 324. Although the nonmoving party need not produce authenticated evidence,
 5 Fed. R. Civ. P. 56(c), mere assertions, pleading allegations, and "metaphysical doubt as
 6 to the material facts" will not defeat a properly-supported and meritorious summary
 7 judgment motion, *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574,
 8 586–87 (1986).

9 For purposes of opposing summary judgment, the contentions offered by a *pro*
 10 se litigant in motions and pleadings are admissible to the extent that the contents are
 11 based on personal knowledge and set forth facts that would be admissible into evidence
 12 and the litigant attested under penalty of perjury that they were true and correct. *Jones*
 13 *v. Blanas*, 393 F.3d 918, 923 (9th Cir. 2004).

14 **III. DISCUSSION**

15 **A. Civil Rights Claims under Section 1983**

16 42 U.S.C. § 1983 aims "to deter state actors from using the badge of their
 17 authority to deprive individuals of their federally guaranteed rights." *Anderson v. Warner*,
 18 451 F.3d 1063, 1067 (9th Cir. 2006) (quoting *McDade v. West*, 223 F.3d 1135, 1139 (9th
 19 Cir. 2000)). The statute "provides a federal cause of action against any person who,
 20 acting under color of state law, deprives another of his federal rights[.]" *Conn v. Gabbert*,
 21 526 U.S. 286, 290 (1999), and therefore "serves as the procedural device for enforcing
 22 substantive provisions of the Constitution and federal statutes," *Crompton v. Gates*, 947
 23 F.2d 1418, 1420 (9th Cir. 1991). Claims under section 1983 require a plaintiff to allege
 24 (1) the violation of a federally-protected right by (2) a person or official acting under the
 25 color of state law. *Warner*, 451 F.3d at 1067. Further, to prevail on a § 1983 claim, the
 26 plaintiff must establish each of the elements required to prove an infringement of the
 27 underlying constitutional or statutory right.
 28

1 B. Analysis

2 1. Section 1983 Due Process Claims

3 Counts II and III arise out of Weddle's assertions that his right to procedural due
 4 process pursuant to the Fourteenth Amendment was violated in the preliminary and
 5 disciplinary hearings. The Fourteenth Amendment guarantees all citizens, including
 6 inmates, due process of law. However, only certain interests receive the guarantees of
 7 due process; an inmate's right to procedural due process arises only when a
 8 constitutionally protected liberty or property interest is at stake. *Wilkinson v. Austin*, 545
 9 U.S. 209, 221, 125 S.Ct. 2384, 162 L.Ed.2d 174 (2005). Therefore, courts analyze
 10 procedural due process claims in two parts. First, the court must determine whether the
 11 plaintiff possessed a constitutionally protected interest. *Brown v. Ore. Dep't of Corr.*,
 12 751 F.3d 983, 987 (9th Cir. 2014). Second, and if so, the court must compare the
 13 required level of due process with the procedures the defendant observed. *Id.* A claim
 14 lies only where the plaintiff has a protected interest, and defendants' procedure was
 15 constitutionally inadequate. *Id.*

16 Under the Due Process Clause, an inmate does not have liberty interest related
 17 to prison officials' actions that fall within "the normal limits or range of custody which the
 18 conviction has authorized for the State to impose." *Sandin v. Conner*, 515 U.S. 472,
 19 478, 115 S.Ct. 2293, 132 L.Ed.2d 418 (1995) (citing *Meachum v. Fano*, 427 U.S. 215,
 20 225, 96 S.Ct. 2532, 49 L.Ed.2d 451 (1976)). The Clause contains no embedded right of
 21 an inmate to remain in a prison's general population. *Id.* at 485-86. Further, "the
 22 transfer of an inmate to less amenable and more restrictive quarters for nonpunitive
 23 reasons is well within the terms of confinement ordinarily contemplated by a prison
 24 sentence." *Hewitt v. Helms*, 459 U.S. 460, 468, 103 S.Ct. 864, 74 L.Ed.2d 675 (1983),
 25 *overruled on other grounds by Sandin*, 515 U.S. at 472-73. "Thus, the hardship
 26 associated with administrative segregation, such as loss of recreational and
 27 rehabilitative programs or confinement to one's cell for a lengthy period of time, does
 28

1 not violate the due process clause because there is no liberty interest in remaining in
2 the general population.” *Anderson v. Cnty. Of Kern*, 45 F.3d 130, 1315 (9th Cir. 1995).

3 State law also may create liberty interests protected under the Due Process
4 Clause but “these interests will generally be limited to freedom from restraints which . . .
5 imposes atypical and significant hardship on the inmate in relation to the ordinary
6 incidents of prison life.” *Sandin*, 515 U.S. at 483-84. As the Ninth Circuit later observed,
7 “*Sandin* and its progeny made this much clear: to find a violation of a state-created
8 liberty interest the hardship imposed on the prisoner must be ‘atypical and significant . .
9 . in relation to the ordinary incidents of prison life.’” *Chappell v. Mandeville*, 706 F.3d
10 1052, 1064 (9th Cir. 2013) (quoting *Sandin*, 515 U.S. at 483-84). Thus, under *Sandin*,
11 Weddle may show a protected liberty interest not by reference to the procedural
12 shortcomings of his disciplinary hearings, but instead by demonstrating that the
13 disciplinary segregation to which was he subjected rises to the level of “atypical and
14 significant hardship.” See *id.*

15 When conducting the “atypical and significant hardship” inquiry, courts examine a
16 “combination of conditions or factors . . .” *Kennan v. Hall*, 83 F.3d 1083, 1089 (9th Cir.
17 1996). These conditions include: (1) the extent of difference between segregation and
18 general population; (2) “the duration and intensity of the conditions confinement;” and,
19 (3) whether the sanction extends the length of the prisoner’s sentence. See *Serrano v.*
20 *Francis*, 345 F.3d 1071, 1078 (9th Cir. 2003) (citing and discussing *Sandin*, 515 U.S. at
21 486-87); *Chappell*, 706 F.3d at 1064-65.

22 On several occasions, courts have applied the *Sandin* factors to segregated
23 confinement. The weight of authority supports the contention that segregated housing
24 is rarely sufficiently severe to create a liberty interest. *Deeds v. Cox*, 2016 U.S. Dist.
25 LEXIS 110067, 2016 WL 4425097, at *11-12 (D. Nev. June 28, 2016); *Machlan v.*
26 *Neven*, 2015 U.S. Dist. LEXIS 39491, 2015 WL 1412748, at *15 (D. Nev. Feb. 17,
27 2015). Indeed, the Ninth Circuit has stated that “administrative segregation in and of
28 itself does not implicate a protected liberty interest.” *Serrano*, 345 F.3d at 1078. As to

1 disciplinary segregation, the Ninth Circuit has remarked that "it would be difficult . . . to
2 make disciplinary segregation sufficiently more restrictive than the conditions of general
3 population . . . to count as an atypical and significant deprivation of liberty . . ." *Id.* Only
4 where the terms of confinement are extreme have most courts found that liberty
5 interests might arise. See, e.g., *Wilkinson*, 545 U.S. at 224 (concluding that an atypical
6 and significant hardship existed where "almost all human contact [was] prohibited,"
7 lights were kept on twenty-four (24) hours per day, exercise was only allowed indoors,
8 solitary confinement was indefinite and reviews occurred "just annually"); *Brown*, 751
9 F.3d at 988.

10 *a. Protected Liberty Interest*

11 Weddle has no federally created liberty interest in avoiding the term of
12 confinement in disciplinary segregation, for this falls within the scope of punishment
13 ordinarily contemplated by a sentence. See *Sandin*, 515 U.S. at 478, 485-86; *Chappell*,
14 706 F.3d at 1063. Additionally, Weddle has no liberty interest under state law in
15 avoiding the disciplinary sentence because Weddle's term in disciplinary segregation
16 was not an atypical hardship.

17 Defendants have produced evidence that establishes beyond dispute that the
18 conditions of Weddle's segregation were not atypical and significant. In general
19 population units at LCC, inmates are housed together; may shower at least three (3)
20 times per week; freely walk in the yard; possess personal property (subject to certain
21 regulations); have access to common fare meals; may possess electronics such as
22 televisions; have physical access to the law library, and send and receive mail. (ECF
23 No. 24 at Exs. 11-13.) Inmates in segregated housing are housed separately; may only
24 shower three (3) times per week, have access to common fare meals; are limited to one
25 (1) non-emergency phone call to family per week; cannot access any electronics such
26 as televisions; and may possess personal property. (*Id.* at Exs. 9, 10.) They are not
27 allowed physical access to the law library and, instead, are required to use an inmate
28 law library assistant. (*Id.*) Inmates in segregation receive all first class and legal mail;

1 and have a minimum of seven (7) hours per week outdoors. (*Id.*) Finally, they face
2 greater limitations on possessing property and making purchases from the prison
3 canteen. (*Id.*) In sum, the principal difference between general population and
4 disciplinary segregation is restriction on movement and interaction with our inmates.
5 The first *Sandin* factor, therefore, points strongly against finding atypical hardship.
6 *Serrano*, 345 F.3d at 1078.

7 Additionally, the duration of Weddle's disciplinary sentence fails to support a
8 hardship finding. There is no dispute between the parties that he was only sentenced to
9 fifteen (15) days in disciplinary segregation and did not lose any good time credits.
10 (ECF Nos. 10, 24.) Fifteen (15) days is insufficient to constitute an atypical hardship.
11 See *Sandin*, 515 U.S. at 486 (finding that thirty (3) days in segregation did not constitute
12 an atypical and significant hardship); *Gorum v. Calderwood*, 2015 U.S. Dist. LEXIS
13 143067, 2015 WL 6438292, at n*4 (D. Nev. Oct. 21, 2015) (finding that forty-two (42)
14 days in segregation did not constitute an atypical and significant hardship); compare
15 *Brown*, 751 F.3d at 988 (finding that twenty-seven (27) months in segregation is an
16 atypical and significant hardship). Further, Weddle's sentence was not extended. (ECF
17 Nos. 10, 24.)

18 Weddle's opposition does not contest Defendants' evidence regarding the terms
19 of his disciplinary segregation. (ECF No. 44.) In fact, at no time has Weddle articulated
20 facts about the conditions of confinement that Defendants imposed upon him as
21 discipline for his G9 charge. (ECF Nos. 10, 44.) Instead, he reiterates his allegations
22 that there was a procedural due process during the disciplinary hearings because he
23 was not allowed to review the video of the incident nor was he allowed to call witnesses.
24 (ECF No. 44 at 6-8.) Weddle's contention is that he need only show a procedural
25 violation in order to be entitled to due process rights. (*Id.*) However, a procedural
26 violation absent a deprivation of a protected liberty is insufficient to entitle an inmate to
27 the protections of the Due Process Clause. *Sandin*, 515 U.S. at 484. Accordingly, no
28

1 evidentiary basis exists to conclude that Weddle has a protected liberty interest that
2 would trigger Due Process Clause protections.

3 *b. Requirements of Due Process*

4 Upon concluding that a protected liberty or property interest is at stake, the court
5 then considers whether prison officials have adhered to the due process requirements.
6 “[A] prisoner is not wholly stripped of constitutional protections when he is imprisoned
7 for a crime . . .” *Wolff v. McDonnell*, 418 U.S. 539, 555, 94 Ct. 2963, 41 L.Ed.2d 935
8 (1974). “However, no *Wolff*-type due process protections apply unless the result of the
9 hearing is a punishment that impairs a constitutionally cognizable liberty interest as
10 defined in *Sandin* . . .” *Hernandez v. Cox*, 989 F.Supp.2d 1062, 1068 (D. Nev. 2013)
11 (citation omitted).

12 As detailed above, this Court has concluded that Weddle did not have a
13 protected liberty interest because he did not suffer an atypical and significant hardship.
14 Therefore, Weddle is not entitled to *Wolff*-type protections and this Court recommends
15 that Defendants’ partial motion for summary judgment (ECF No. 24) should be granted
16 as it pertains to Counts II and III against Preston and Carpenter.

17 *C. Supervisory Liability Under Section 1983 – Counts IV and V*

18 Supervisory personnel may not be held liable under section 1983 for the actions
19 of subordinate employees based on respondeat superior or vicarious liability. *Crowley*
20 *v. Bannister*, 734 F.3d 967, 977 (9th Cir. 2013); accord *Lemire v. Cal. Dep’t of Corr. &*
21 *Rehab.*, 726 F.3d 1062, 1074-75 (9th Cir. 2013); *Lacey v. Maricopa Cty.*, 693 F.3d 896,
22 915-16 (9th Cir. 2012) (en banc). A supervisor may be liable under section 1983 only
23 upon a showing of (1) personal involvement in the constitutional deprivation, or (2) a
24 sufficient causal connection between the supervisor’s wrongful conduct and the
25 constitutional violation. *Redman v. Cty. Of San Diego*, 942 F.2d 1435, 1446 (9th Cir.
26 1991) (en banc) (citation omitted), abrogated in part on other grounds by *Farmer v.*
27 *Brennan*, 511 U.S. 825, 114 S.Ct. 1970, 128 L.Ed.2d 811 (1994). “Supervisory liability
28 exists even without overt personal participation in the offensive act if supervisory

1 officials implement a policy so deficient that the policy 'itself is a repudiation of
 2 constitutional rights' and is 'the moving force of the constitutional violation.'" *Redman*,
 3 942 F.2d at 1446 (citation omitted). Thus, supervisory officials "cannot be held liable
 4 unless they themselves" violated a constitutional right. *Ashcroft v. Iqbal*, 556 U.S. 662,
 5 676, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009).

6 Weddle fails to allege facts showing that LeGrand and Baca were personally
 7 involved in Weddle being deprived of a constitutional right. Weddle bases his claims of
 8 supervisory liability against LeGrand and Baca on their separate reviews of his
 9 disciplinary hearings, and the fact that each determined that Weddle's constitutional
 10 rights were not violated therein. (ECF No. 10 at 24-29.) Since supervisory liability
 11 requires that a constitutional violation occurred, and this Court has already determined
 12 that no such underlying violation exists, LeGrand and Baca should not be held liable for
 13 the disciplinary hearings conducted by Preston and Carpenter. Thus, this Court
 14 recommends that Defendants' partial motion for summary judgment (ECF No. 24)
 15 should be granted as it pertains to Counts IV and V against LeGrand and Baca.¹

16 **D. Sovereign Immunity on Negligence Claim – Count VI**

17 Weddle argues that 28 U.S.C. § 1367 allows him to bring a state law negligence
 18 claim against Feil and Carpenter. (ECF No. 10 at 30-31.) Meanwhile, Defendants
 19 argue that the court lacks subject matter jurisdiction over Weddle's state law negligence
 20 claim is barred under NRS 41.031 and 41.0337 because he failed to name the State of
 21 Nevada and, thus, failed to invoke a waiver of the State of Nevada's sovereign
 22 immunity. (ECF No. 24 at 25-26.)

23 The Nevada State Legislature enacted 41.031 "to waive the immunity of
 24 governmental units and agencies from liability for injuries caused by their negligent
 25 conduct, thus putting them on equal footing with private tort-feasors." *Turner v. Staggs*,
 26 89 Nev. 230, 510 P.2d 879 (1973); NRS 41.031. To effect this waiver, a plaintiff must

27
 28 ¹ The Court will not address Defendants' qualified immunity argument at this time as
 Counts IV and V have been decided on an independent basis.

1 meet certain requirements set forth in N.R.S. Chapter 41; under Nevada Revised Statute
2 41.0337, a plaintiff's failure to name the State of Nevada or the particular department,
3 commission, board or other agency of the State whose actions are the basis for the suit
4 deprives the court of subject-matter jurisdiction. NRS 41.0337(1); *Jimenez v. State*, 98
5 Nev. 204, 205, 644 P.2d 1023 (1982). However, N.R.S. 41.0377 applies only to "tort
6 action[s] arising out of an act or omission within the scope of a person's public duties or
7 employment." NRS. 41.0337(1).

8 Although NRS 41.031 and the provisions it references make no distinction
9 between official capacity and personal capacity claims, section 1983 jurisprudence is
10 instructive. Official capacity suits filed against state officials are merely an alternative
11 way of pleading an action against the state entity of which the defendant is an officer.
12 *Hafer v. Melo*, 502 U.S. 21, 27, 112 S.Ct. 358, 116 L.Ed.2d 301 (1991). Individual
13 capacity claims, on the other hand, seek to hold officials personally liable for their
14 unconstitutional actions taken under color of state law. *Kentucky v. Graham*, 473 U.S.
15 159, 165, 105 S.Ct. 3099, 87 L.Ed.2d 114 (1985); *see also Hafer v. Melo*, 502 U.S. 21,
16 30, 112 S.Ct. 358, 116 L.Ed.2d 301 (1991) (clarifying that the Eleventh Amendment
17 does not bar suits against state officials sued in their individual capacities).

18 If Weddle was bringing a state law tort claim against Defendants Feil and
19 Carpenter in their "official capacity" such a claim would be barred because such a suit
20 would seek to hold the State of Nevada, or NDOC, liable for the state law violations of its
21 employees. In this case, Weddle specifically states that he is suing Feil and Carpenter in
22 their individual capacity only. (ECF No. 10 at 2.) The Eleventh Amendment does not
23 bar suits against state officials sued in their individual capacities, therefore neither Feil
24 nor Carpenter are entitled to Eleventh Amendment protection in Count VI. *See Hafer*,
25 502 U.S. at 30. Furthermore, the same analysis applies to O'Dea whom Defendants
26 have requested be read into Count VI, because Weddle specifically states he is suing
27 O'Dea in his individual capacity only. (ECF no. 10 at 5.) Thus, this Court recommends
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that Defendants' partial motion for summary judgment (ECF No. 24) should be denied as it pertains to Count VI against Feil, Carpenter, and O'Dea.

E. Money Damages Against Defendant Williams – Count VII

To the extent Weddle seeks to bring claims for damages against Williams in his official capacity, he may not do so. In Count VII, Weddle states that he is suing Williams in his official capacity only and that he is seeking injunctive and monetary relief. (ECF No. 10 at 31, 33.) The Eleventh Amendment prohibits suits for monetary damages against a State, its agencies, and state officials acting in their official capacities. *Aholelei v. Dep't of Public Safety*, 488 F.3d 1144, 1147 (9th Cir. 2007); *Pena v. Gardner*, 976 F.2d 469, 472 (9th Cir. 1992). As such, the Eleventh Amendment bars any claim for monetary damages against Williams.

IV. CONCLUSION

Based upon the foregoing, the Court recommends that Defendants' partial motion for summary judgment be granted in part and denied in part. The parties are advised:

1. Pursuant to 28 U.S.C. § 636(b)(1)(c) and Rule IB 3-2 of the Local Rules of Practice, the parties may file specific written objections to this Report and Recommendation within fourteen days of receipt. These objections should be entitled "Objections to Magistrate Judge's Report and Recommendation" and should be accompanied by points and authorities for consideration by the District Court.

2. This Report and Recommendation is not an appealable order and any notice of appeal pursuant to Fed. R. App. P. 4(a)(1) should not be filed until entry of the District Court's judgment.

V. RECOMMENDATION

IT IS THEREFORE RECOMMENDED that Defendants' motion for summary judgment (ECF No. 24) be **GRANTED IN PART AND, DENIED IN PART**;

IT IS FURTHER RECOMMENDED that Count VI against Defendants Feil, Carpenter, and O'Dea, of the first amended complaint **PROCEED**; and

1 **IT IS FURTHER RECOMMENDED** that Count II against Defendant Preston;
2 Count III against Defendant Carpenter; Count IV against Defendant LeGrand; Count V
3 against Defendant Baca, and Count VII against Defendant Williams, be **DISMISSED**.

4 **DATED:** January 16, 2019.

5 
6 **UNITED STATES MAGISTRATE JUDGE**